## **Principles and Practices of Air Quality Management**

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Workshop on: "Multipollutant Air Quality Management"

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### **Background and Motivation**

- Most sources emit more than one air pollutant, but their emissions are separately measured and regulated
- Adverse effects from multi-pollutants may be more than the sum of effects from individual pollutants (synergistic effect)
- Secondary pollutants, such as  $O_3$  and a portion of  $PM_{2.5}$ , result from interactions among several primary pollutants
- Non-health effects, such as climate change and visibility, are rising in importance

### Air Quality Management should consider multiple pollutants and their multiple effects



#### Emphasis has been on multi-pollutant effects on human health

## **Presentation Objectives**

• Identify pollutants of concern and their adverse environmental effects

• Introduce emerging approaches for air quality management

• Describe incremental steps toward a multipollutant, multi-effect strategy



**Combustion processes** 

# Gaseous and particle pollutants cause adverse health effects



## **Environmental pollution resulted in 3.2 million deaths in Southeast Asia**

(Number of deaths per 100,000 people that are attributable to all forms of pollution, 2015)



Mortality rate attributed to household and ambient air pollution in Indonesia is 85 per 100,000 people (WHO, 2010)

Landrigan et al. (2017) The Lancet Commissions

# Air pollution ranked highest in global burden of disease study



IHME: Institute for Health Metrics and Evaluation WHO: World Health Organization

Landrigan et al. (2017) The Lancet Commissions

### Indoor and outdoor air pollution are ranked top 10 risks for global burden of disease



#### Heavy smog has been associated with excess mortality rates since the 1930s (Killer Smog Episodes)









Courtesy of Pope, 2010

## Pollution caused low visibility during daytime in London (December, 1952)



Particle levels exceeded 3,000 µg/m<sup>3</sup>

## Soiling, poor visibility, and bad health were related to soot and SO<sub>2</sub>

Excess mortality found during the 1952 London fog episode (4,000 extra deaths in a week)



# Adverse effects result from different pollutant mixtures

#### **Air Pollutant**

- Criteria pollutants (i.e., CO, SO<sub>2</sub>, NO<sub>2</sub>, O<sub>3</sub>, PM<sub>2.5</sub>/PM<sub>10</sub>, and, Pb)
- Light scattering and absorbing PM and gases (e.g., SO<sub>4</sub><sup>=</sup>, NO<sub>3</sub><sup>-</sup>, NH<sub>4</sub><sup>+</sup>, OC, EC, sea salt, soil, and NO<sub>2</sub>)
- Hazardous Air Pollutants (HAPs, or toxics; e.g., persistent organic pollutants [POPs] and metals [e.g., As, Cd, Cr, Cu, Hg, Ni, Pb, Se, and Zn])
- Oxidizing pollutants (e.g.,  $H^+$ ,  $SO_4^=$ , and  $O_3$ )
- Depositing pollutants (e.g., SO<sub>2</sub>, HNO<sub>3</sub>, O<sub>3</sub>, soot [BC], and soil dust)
- Reduced sulfur compounds and certain VOCs
- Climate forcers (e.g., BC, O<sub>3</sub>, CO<sub>2</sub>, CH<sub>4</sub>, and halocarbons [Freon-122])

#### Effects

- Adverse health and ecosystem effects
- Adverse visibility, health and ecosystem effects
- Carcinogenic health effects (cancer, reproductive or birth defects)
- Adverse environmental effects (bioaccumulation of Hg in fish and lakes)
  - Destruction of forests, crops, and lakes
  - Soiling and degradation of buildings, antiquities, vehicles, and clothing
- Unpleasant odors

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Alter earth's radiation balance (e.g., absorbing electromagnetic radiation, depleting stratospheric  $O_3$ , and changing cloud cover and water vapor)









# Climate change became a global health threat in the 21<sup>st</sup> century











Lancet and University College London Institute for Global Health Commission

#### Managing the health effects of climate change

Anthony Costello, Mustafa Abbas, Adriana Allen, Sarah Ball, Sarah Bell, Richard Bellamy, Sharon Friel, Nora Groce, Anne Johnson, Maria Kett, Maria Lee, Caren Levy, Mark Maslin, David McCoy, Bill McGuire, Hagh Montgomery, David Napier, Christina Pagel, Jinesh Patel, Jose Antonio Puppim de Oliveira, Nanneke Redclift, Hannah Rees, Daniel Rogger, Joanne Scott, Judith Stephenson, John Twigg, Jonathan Wolff, Craig Patterson\*

#### **Executive summary**

#### Climate change is the biggest global health threat of the 21st century

Effects of climate change on health will affect most populations in the next decades and put the lives and wellbeing of billions of people at increased risk. During increase carbon biosequestration through reforestation and improved agricultural practices. The recognition by governments and electorates that climate change has enormous health implications should assist the advocacy and political change needed to tackle both mitigation and adaptation.

Lancet 2009; 373: 1693-733 See Editorial page 1659 See Comment page 1663 See Perspectives page 1669 Institute for Global Health (Prof A Contello FRCPCH,

Costello et al., 2009, Lancet

# The same sources that affect health create urban brown clouds



### Actions taken to benefit one effect may adversely influence other effects

(Health benefits to Sydney, Australia population by blending 5–10% ethanol in gasoline)



03

NO2

CO

-1 0

-1.5

-2.0

50%E10

100%E10 100%E5

PM2.5

# Some pollutants that cause adverse effects are not yet measured or managed

## Ultrafine particles varied depending on transport modes

Ultrafine particles in buses varied by threefold depending on fuel type and emission control device(s) used



Mode of Transportation (number of trips)



#### Type of Bus/Fuel (number of trips)

CNG: Compressed natural gas

DOC: Diesel with oxidation catalyst

DPF: Diesel with diesel particulate filter

CFS: Diesel with crankcase filtration system

\* Five to six times higher exposure in tunnel (299 × 10<sup>3</sup>/cm<sup>3</sup>)

Knibbs et al., 2011, Atmos. Environ.

# Levels for adverse health differ by pollutant

(CO has a well defined chemical character and health end-point)



Seinfeld, 1986

### PM has multiple components and multiple health end-points that are not as well defined

Table 3. Comparison of estimated excess risk of mortality estimates for different time scales of exposure.

			% Change in Risk of Mortality Associated with an Increment of 10 $\mu g/m^3~PM_{_{2.5}}$ or 20 $\mu g/m^3~PM_{_{10}}$ or BS			
Study	Primary Sources	Time Scale of Exposure	All Cause	Cardiovascular/ cardiopulmonary	Respiratory	Lung Cancer
Daily time series	Table 1	1–3 days	0.4-1.4	0.6-1.1	0.6-1.4	_
10 U.S. cities, time series, extended distributed lag	Schwartz 2000 <sup>213</sup>	1 day	1.3	-	-	-
		2 days	2.1	-	-	-
		5 days	2.6	-	-	-
10 European cities, time series, extended	Zanobetti et al. 2002 <sup>21</sup>	2 days	1.4	-	-	-
distributed lag		40 days	3.3	-	-	-
<ol> <li>European cities, time series, extended distributed lag</li> </ol>	Zanobetti et al. 2003 <sup>21</sup>	2 days	-	1.4	1.5	-
		20 days	-	2.7	3.4	-
		30 days	-	3.5	5.3	-
		40 days	-	4.0	8.6	-
Dublin daily time series, extended	Goodman et al. 20042	1 day	0.8	0.8	1.8	-
distributed lag		40 days	2.2	2.2	7.2	-
Dublin intervention	Clancy et al. 2002 <sup>203</sup>	months to year	3.2	5.7	8.7	-
Utah Valley, time series and intervention	Pope et al. 1992 <sup>20</sup>	5 days	3.1	3.6	7.5	-
		13 months	4.3	-	-	-
Harvard Six-Cities, extended analysis	Laden et al. 2006184	1–8 yr	14	-	-	-
Prospective cohort studies	Dockery et al. 199328 Pope et al. 2002179	10+ yr	6–17	9–28	-	14–44

**PM-mortality effect estimates are consistently larger for longer time scales of exposure.** 

### **U.S. EPA has applied an iterative process for** air quality management since 1970



Bachmann, 2007, JAWMA

## Sulfur oxides (so<sub>x</sub>) emission reductions are apparent since the 1970s



## Reduction in SO<sub>2</sub> emissions also reduced sulfate concentrations

## (Emission reduction effectiveness are ~6% per year for SO<sub>2</sub> and 3-6% per year for SO<sub>4</sub><sup>=</sup>)



## U.S. emission reduction does not adversely affect economic growth



https://gispub.epa.gov/air/trendsreport/2017/#growth\_w\_cleaner\_air/

## Improvement in U.S. air quality is shown by decreasing ambient trends (1980 – 2017; except PM<sub>2.5</sub>)





#### Long-term suspended particulate matter (SPM) concentrations in Jakarta shows decreasing trend (1980-2016)





a) **Ancol** (N. Jakarta, coastal site) (Effect by precipitation)

b) **Glodok** (W. Jakarta, center business site) (No apparent effect by precipitation)

\*dry season (May-Sep); wet season (Nov-Mar)

Kusumaningtyas et al., 2018, AAQR

## Air quality measurements are used to address multiple monitoring objectives

- Determine compliance with air quality standards (0 – 50 Km)
- Understand atmospheric processes (0 – 1,000 Km)
- Develop/test air quality models (0 – 1,000 Km)

• Estimate immediate and long-term hazards (0 – 100 Km)





Downtown Los Angeles PM<sub>10</sub>, 1995



- Identify and quantify source contributions (0 - 100 Km)
  - Industry
    Transportation
    Vegetative burning (RWC)
    Geological
    Marine aerosol/Sea salt
    Sulfate/Secondary ammonium sulfate
    Secondary ammonium nitrate
    Secondary organics
    - □ Other/Unidentified

## Air quality measurements and modeling are key components of air quality management

- Forecast future air quality (0 100 Km)
- Relate emissions and air quality to effects
  - Health impacts (0 - 100 Km)
  - Material and ecosystem damage (0 - 100 Km)



- Visibility degradation (0 - 1,000 Km)
- Climate change (> 10,000 Km)





• Evaluate control strategy effectiveness (trends; 0 – 1,000 Km)

#### Air Quality Management should consider multipollutants and multi-effects, but how to get there?



#### Satellite-based multipollutant indices (MPI) indicate global hot spots, but they are insufficient for evaluating groundbased exposures

East China Moscow PM2.5 (µg/m3 API (unitless M2.5 (µg/m IPI (unitles SATMPL = os Angel 11 13 15 5 Nairob Satellite-Based Multipollutant Index (Unitless) 2 4 6 8 10 MPI (Unitless)

\*AQG: WHO Air Quality Guideline of 10  $\mu$ g/m<sup>3</sup> for PM<sub>2.5</sub> and 40  $\mu$ g/m<sup>3</sup> for NO<sub>2</sub>

Black and violet

PM<sub>25</sub> and NO<sub>2</sub>

contributions,

respectively

indicate the

Cooper et al. (2012). Science & Technology

## Air quality management considers multiple sources, pollutants, effects, and assessment methods



## Single pollutant monitoring approaches are hard to change

- Large investments have been made in existing networks (e.g., equipment and expertise)
- Overlapping networks with different operations disguise real costs
- Increase in workload for local pollution agencies (e.g., lack of funding)
- Deficiencies in collaboration
- Lack of awareness for alternative methods (e.g., influence by vendors for turnkey systems)
- Absence of long-term commitments from government and other agencies

## Accountability must be measured at various stages to demonstrate pollution control effectiveness



## **Challenges in Accountability Research**

- Track changes in emissions and air quality
- Evaluate health response and environmental changes for air quality effects
- Estimate economic values (e.g., sensitivity analysis)
- Anticipate unintended consequences and assess long-term responses

## Example of the Law of Unintended Consequences\*

Leaded gasoline was introduced in 1923 (tetra-ethyl lead, called ethyl) permitted higher engine compression ratios that improved fuel efficiency

\* Any intervention in a complex system always creates unanticipated and often undesirable outcomes.



"Ethyl IS TO GASOLINE what VITAMINS are to FOOD"



 $\label{eq:second} \begin{array}{c} \mathrm{det}(x) = x + \mathrm{det}(x) + \mathrm$ 



Pro Fact 47. 4 4

## There is ample evidence that excessive lead impairs intelligence

Atmospheric Environment Pergamon Press 1972. Vol. 6, pp. 1-18. Printed in Great Britain.

#### **REVIEW PAPER**

A LITERATURE SURVEY ON SOME HEALTH ASPECTS OF LEAD EMISSIONS FROM GASOLINE ENGINES

P. C. BLOKKER

Stichting Concawe, The Hague, The Netherlands

(First received 31 March 1971 and in final form 19 July 1971)



Figure 2. Regional Brain Volume Loss for the Cincinnati Lead Study Participants



Figure 1. Regional Brain Volume Loss for the Cincinnati Lead Study Participants

A composite representation of performance in the provided performance of the performance

Cecil et al. (2008) PLoS Med

#### Yet lead additives were not prohibited until multipollutant controls were implemented with catalytic converters



**Catalytic converters were installed** on gasoline-powered vehicles in the early 1970s to reduce oxides of nitrogen (NOx), hydrocarbons (HC), and carbon monoxide (CO).

NO<sub>x</sub>, HC, and CO

Lead poisons the catalysts, so it was necessary to stop adding it to the fuel. The Pb NAAQS was not established until 1978.




## A side-benefit of the multipollutant strategy is a large decrease in lead exposures (1980-2017)



As NAAQS for Pb is 0.15  $\mu$ g/m<sup>3</sup> for 3 month average of TSP

https://www3.epa.gov/airtrends/lead.html

# Downward trend is found in blood lead level (BLL) for U.S. children (aged 1-5 years)



#### As of May 2012, new reference value is 5 µg per deciliter

Burns and Gerstenberger, 2014, American Journal of Public Health

# Elevated lead concentrations are found in Serpong, Indonesia (Aug-Nov 2018)



\*US NAAQS is 0.15  $\mu$ g/m<sup>3</sup> (3 months rolling average TSP), much lower than 1  $\mu$ g/m<sup>3</sup> annual average and 2  $\mu$ g/m<sup>3</sup> 24-hr average standards in Indonesia (Ministry of Environment, 2016)

# Future Steps Toward Multi-pollutant Air Quality Management

- Improve ambient monitoring (e.g., multi-pollutant sensors)
- Conduct real-world emission tests that are comparable to ambient measurement methods
- Institute multi-tiered (less costly -> more costly) technologies
- Evaluate the effects of O<sub>3</sub> and PM<sub>2.5</sub> control strategies together
- Incorporate planning and progressive changes in emission reduction strategies
- Estimate co-benefits for multi-pollutants on multi-effects

### **Benefits should exceed costs for multi-effects**



### What tools quantify co-benefits? Some are obvious and need no quantification



# In addition to health, excessive O<sub>3</sub> causes global crop losses

(potential crop losses of 21-44% for China and parts of southeast Asia)



a) percentage share of global land at riskb) loss of crop production

Teixeira et al., 2011, Atmos. Environ.

### What do co-benefit results look like? Co-benefits of greenhouse gas mitigation on crop losses (China)



# Climate co-benefits result from mitigating global CO<sub>2</sub>, CH<sub>4</sub>, and BC emissions



Shindell et al. (2009) Science

# Conclusions

• Single pollutant air quality management has been successful in the past, but multi-pollutant/multi-effect approaches are needed for the future.

• Conceptual multi-pollutant approaches are not yet practical, but incremental steps can be taken to move forward.

• Co-benefits can be achieved by managing multipollutants and multi-effects.

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